

## Message Text

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ORIGIN ACDA-12

INFO OCT-02 EUR-12 ISO-00 CIAE-00 H-01 INR-07 IO-13  
L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-05 PRS-01  
SP-02 SS-15 TRSE-00 DODE-00 NSCE-00 SSO-00  
USIE-00 INRE-00 /076 R

DRAFTED BY ACDA/ISP:LFISCHER:SHC  
APPROVED BY ACDA/ISP:JNEWHOUSE  
NSC:GTREVERTON  
JCS:JLAUDERDALE  
OSD:DHARTIGAN  
CIS:FOHARA  
PM:WVEALE S/P:PKAPLAN (SUBS)  
EUR:LBRECKON  
ACDA:MHUMPHREYS  
INR:RBARAZ

-----016181 260051Z /14

O R 252353Z JAN 78  
FM SECSTATE WASHDC  
TO USMISSION USNATO IMMEDIATE  
INFO AMEMBASSY BONN  
AMEMBASSY LONDON  
USDEL MBFR VIENNA  
USNMR SHAPE  
USCINCEUR

S E C R E T STATE 020636

E.O. 11652: GDS

TAGS: PARM, NATO, MBFR

SUBJECT: MBFR: SPC DISCUSSION OF DECEMBER 14 STATEMENT

REFS: A. STATE 10511 (DTG 140012Z JAN 78), B. USNATO 746  
(232203Z JAN 78), C. USNATO 666 (DTG 201430Z JAN 78)

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1. WE CONTINUE TO CONSIDER IT NECESSARY, FOR THE REASONS  
STATED IN PARA 11D, REF A, NOT REPEAT NOT TO DROP COMPLETELY  
THE FIRST SENTENCE OF PARA 2 OF THE DRAFT STATEMENTS. WE  
CAN ACCEPT THE MODIFICATION OF THE PRESENT FIRST SENTENCE  
OF PARA 2 CONTAINED IN PARA 11D, REF A, WHICH MISSION  
SUGGESTED TO SPC (REF B, PARA 8). THIS CHANGE WOULD NOT

CHANGE THE SENSE OF THE EXISTING PASSAGE. WE BELIEVE, HOWEVER, THAT OTHER CHANGES TO PARA 2 WOULD PUT THE OUTCOME WITH THE EAST IN JEOPARDY.

2. AS WE UNDERSTAND IT, IN JANUARY 23 SPC SESSION, FRG IN EFFECT OFFERED SPC THE CHOICE BETWEEN THE FRG REVISION OF PARA 2, SENTENCE 4, CONTAINED IN FRG SPEAKING NOTES OF JANUARY 19 MEETING (PARA 5, REF C) AND THE ORIGINAL DECEMBER 14 VERSION OF THIS SENTENCE BUT WITH DELETION OF THE WORD "EACH" BEFORE "WESTERN DIRECT PARTICIPANTS." WE PREFER THE FIRST OF THE PROPOSED FRG REVISIONS OF THIS SENTENCE WHICH MAINTAINS THE WORD "EACH," RATHER THAN THE

VERSION WITHOUT "EACH." DELETION OF THE WORD "EACH" WOULD IN THIS CONTEXT CHANGE THE SENSE OF THE SENTENCE. USE OF THE WORD "EACH" IN THE WESTERN STATEMENT IS ESSENTIAL BOTH FOR CLARITY AND FOR CONSISTENCY WITH NAC GUIDANCE IN CM(77)53, WHICH PROVIDED FOR DISAGGREGATION OF AIR MANPOWER DATA "ANALOGOUSLY" TO THE DISAGGREGATION OF GROUND MANPOWER DATA, AND IN CM(77)78, WHICH PROVIDED FOR AIR MANPOWER DISAGGREGATION "IN SIMILAR MANNER" TO GROUND MANPOWER DISAGGREGATION. FURTHERMORE, MAINTENANCE OF THE WORD "EACH" IN PARA 2, SENTENCE 4, WILL PROVIDE CONSISTENCY BETWEEN THIS STATEMENT AND THE EASTERN STATEMENT OF AIR MANPOWER IN PARA 3, SENTENCE 2, WHERE FRG HAS NOW ACCEPTED ORIGINAL DECEMBER 14 LANGUAGE. OMISSION OF "EACH" COULD  
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LEAD TO PROTRACTED DISCUSSION WITH THE EAST ABOUT THE SIGNIFICANCE OF THE OMISSION.

3. WE OPPOSE DROPPING THE LANGUAGE FOLLOWING THE COLON IN PARA 3. TO TRY TO CHANGE THE PRESENT TEXT WOULD REOPEN PARA 3 GENERALLY TO THE WEST'S DISADVANTAGE, INTER ALIA BECAUSE THE REMAINING WORDING OF PARA 3 IS ENTIRELY TO THE WEST'S ADVANTAGE AND THE PARA AS A WHOLE TILTS IN FAVOR OF THE WESTERN POSITION. IT IS CLEAR FROM FRG REMARKS THAT THE CHANGES IN PARA 2 ARE THE MOST IMPORTANT TO IT. IF THE WEST IS TO GAIN EASTERN ACCEPTANCE OF ANY CHANGES WHATEVER, IT SHOULD CONCENTRATE ON THE MOST IMPORTANT ONES.

4. IN ORDER TO ACHIEVE ALLIED AGREEMENT, WE CAN ACCEPT THE MODIFIED FRG DISCLAIMER ("IT IS UNDERSTOOD THAT THIS EXCHANGE IS WITHOUT PREJUDICE TO THE OVERALL POSITIONS OF THE PARTICIPANTS"; PARA 5, REF C) IN PARA 4 OF THE PROPOSED STATEMENTS. HOWEVER, WE OPPOSE IDEA THAT WEST SHOULD MAKE A UNILATERAL STATEMENT IN THE SESSION FOLLOWING DATA EXCHANGE THAT THE DATA EXCHANGE WAS WITHOUT PRECONDITIONS TO FUTURE DISCUSSIONS. THE WESTERN POSITION WILL BE FULLY PROTECTED BY THE STATEMENTS TO BE MADE JUST PRIOR TO THE

DATA EXCHANGE, COUPLED WITH THE PREVIOUS NEGOTIATING RECORD. A STATEMENT REGARDING FUTURE DISCUSSIONS AT THE NEXT SESSION WOULD ONLY REOPEN THE ABSTRACT ISSUE OF WHETHER THE EAST COULD BE EXPECTED TO PROVIDE ANY MORE DATA IN THE VIENNA NEGOTIATIONS. IT WOULD BE MORE PRODUCTIVE FOR WESTERN NEGOTIATORS THROUGH THEIR EXAMINATION WITH THE EAST OF THE TABLED DATA, TO DEMONSTRATE CONCRETE INSTANCES WHERE THE TABLING OF ADDITIONAL DATA IS ESSENTIAL TO CLARIFY THE DATA DISCREPANCY AND TO MAKE THE STRONGEST POSSIBLE CASE FOR THE NEEDED INFORMATION IN THE SPECIFIC CONTEXT IN WHICH IT IS NEEDED.

5. REGARDING THE FRG PROPOSAL FOR A DATA ANNEX SPECIFYING THE DATA TO BE TABLED, TOGETHER WITH EXACT TERMINOLOGY TO  
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BE USED, WE AGREE WITH DUTCH REP THAT THIS IS UNNECESSARY. THE AHG HAS ALREADY AGREED ON LANGUAGE FOR THE PRESENTATION OF WESTERN DATA ALONG THE LINES NOW SUGGESTED BY THE FRG IN A FORMAT PROPOSED BY THE FRG REP HIMSELF. FRG AUTHORITIES SEEM UNAWARE OF THIS BUT COULD CONFIRM FROM FRG REP. FURTHERMORE, AHG HAS ALREADY DECIDED TO PRESENT THIS DATA ORALLY TO THE EAST, AND THERE IS NO WAY TO PRESENT ORALLY THE NATIONAL ABBREVIATIONS NORMALLY ASSOCIATED WITH CORPS IN THE NATO DOCUMENTS, WHICH FRG WISHES TO CITE IN THE ANNEX; THE FULL WORDS WILL HAVE TO BE USED, I.E., LUXEMBOURG INSTEAD OF LU, GERMAN INSTEAD OF GE. WE CAN ALSO SUPPORT DUTCH/US MISSION IDEA OF CHANGING "E.G." TO "I.E." IN CM(77)78 IF THIS WOULD HELP SATISFY FRG (PARA 4, REF B).

6. IN CONNECTION WITH DISCUSSION OF THESE CHANGES, MISSION SHOULD AT THE SAME TIME REITERATE US VIEW THAT THE TEXT AS IT STANDS IS ACCEPTABLE, AND THAT EFFORTS TO CHANGE IT MAY RESULT IN THE BREAKDOWN OR INDEFINITE POSTPONEMENT OF THE PROJECTED DATA EXCHANGE AND THAT THE US DOES NOT CONSIDER THIS OR ANY CHANGE ESSENTIAL. A MAJORITY OF THE PARTICIPATING ALLIES APPEAR TO BE OF THIS VIEW.

7. THE US IS WILLING TO ACCEPT THE CHANGES DESCRIBED ABOVE FOR THE SAKE OF CONSENSUS. BUT IT DOES SO WITH SERIOUS MISGIVINGS ABOUT THE POSSIBLE NEGATIVE IMPACT ON THE PROJECTED DATA EXCHANGE AND THE COURSE OF THE NEGOTIATIONS. FOR THESE REASONS, THE US AGREES WITH THE UK THAT THE TIME SPENT IN THE EFFORT TO GAIN EASTERN AGREEMENT TO THESE CHANGES SHOULD BE LIMITED.

8. WE WOULD MUCH PREFER THAT THE AHG BE ALLOWED, AFTER MAKING A MAXIMUM EFFORT TO OBTAIN EASTERN AGREEMENT TO THE  
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CHANGES, TO ACCEPT THE ORIGINAL TEXT IF AGREEMENT IS NOT FORTHCOMING WITHIN 3 WEEKS AFTER THE INITIAL DISCUSSION OF THE CHANGES WITH THE EAST.

9. HOWEVER, MISSION IS AUTHORIZED, IF NECESSARY TO ACHIEVE NATO CONSENSUS ON CHANGES SUPPORTED BY THE US, TO ACCEPT, INSTEAD OF APPROACH PROPOSED IN PARA 8 ABOVE, LANGUAGE IN THE GUIDANCE TO THE AHG TO THE EFFECT THAT THE COUNCIL AGREES TO REVIEW THE STATUS OF DISCUSSION OF STATEMENT WITHIN 3 WEEKS OF INITIAL DISCUSSION OF POSSIBLE CHANGES WITH THE EAST WITH A VIEW TO DECIDING ON POSSIBLE FURTHER ACTION. VANCE

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## Message Attributes

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**Channel Indicators:** n/a  
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**Decaption Date:** 01 jan 1960  
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